

Dorset Council Tree Policy – To consider adoption by Swanage Town Council

Dorset Council's Tree Policy 2021 (appended) defines the approach to the management of Dorset Council owned trees.

It sets out policies in respect of the management of trees with regard to:

- Public safety;
- Arboricultural standards, maintenance and biodiversity;
- Tree removal;
- Tree planting
- Tree pruning, and;
- Damage to Council owned trees and compensation.

The stock of trees owned by Swanage Town Council is extensive and currently there is no policy in place with regards to Council owned trees.

Discussion has been held with Dorset Council's Arboriculture Manager who is positive about the adoption of this policy by Swanage Town Council. The Council work closely with Dorset Council's Arboriculture Team who provide inspections of Council owned trees in accordance with the frequencies set out within Appendix 1 of the Tree Policy as well as being a source of advice for tree-related matters. In addition, adoption of this policy would provide greater clarity for residents should they have queries or concerns regarding trees on land owned or managed by the Council.

It is proposed that should the tree policy be adopted that it is supported by a Swanage Town Council Tree Strategy.

Decision required

Whether to recommend to the Finance and Governance Committee the adoption by Swanage Town Council of Dorset Council's Tree Policy 2021 and agree that this should be supported by a Swanage Town Council Tree Strategy.

Gail Percival
Assets & Compliance Manager

November 2022

DORSET COUNCIL'S TREE POLICY FOR COUNCIL OWNED TREES

1. This policy is intended to define the Council's approach to the management of Council owned trees and to ensure that they are safe and sustainable. The case for trees and the contribution they make to the quality of our environment include:
 - Improving air quality, micro-climate characteristics and mitigating the 'urban heat island' effect in towns
 - Providing aesthetic, mental health and social benefits
 - Providing a sense of place, continuity and belonging
 - Contributing to the urban design, landscape and character of the county, including flood mitigation
 - Contributing to the ecological network through providing habitats for a range of wildlife, especially in urban areas
 - As Ancient, Veteran or Notable trees in their own right – providing high biodiversity, cultural and heritage value
 - Contributing to carbon storage and offsetting to help mitigate climate change

2. The following statements constitute Dorset Council's Tree Policy for Council Owned Trees. It provides clear guidance for officers to implement and ensure that the Council meets its duty of care, legal, health and safety obligations and the sustainable management of the Council's tree stock:

Policy 1 – General

All agents, partners and contractors of Dorset Council will be required to comply with these policies when working with Council owned trees.

Policy 2 – Public Safety

Dorset Council will manage its trees to ensure that it meets its legal responsibilities regarding public safety, for example Health and Safety at Work Act 1974, Duty of Care, Managing Health and Safety at Work Regulations 1999, Highways Act 1980, New Roads and Street Works Act 1991, Working at Height Regulations 2005 and Occupiers' Liability Act 1984.

Public safety is of paramount importance when making decisions about trees and the Council has in place programmes for the regular inspection and maintenance of its trees (see Appendix A for inspection frequencies). These inspection frequencies are based upon Industry guidelines but can be varied according to identified local needs and budget. The Council will take into account the guidance given by the National Tree Safety Group's 'Common Sense Risk Management of Trees' in its work to achieve this.

Community safety – Consideration will be given on a case by case basis for additional pruning over and above the tree maintenance schedule where serious obstruction of CCTV coverage by trees has occurred. Primarily this will address community and public safety priorities where critical factors apply. The welfare of trees and the maintenance of our tree stock will be of paramount importance when considering the extent of any additional tree works for CCTV coverage.

Policy 3 – Arboricultural Standards, Maintenance and Biodiversity

The Council will ensure that all Council tree work is carried out in accordance with BS3998:2010 British Standards Recommendations for Tree Work, and BS5837:2012 Trees in Relation to Design, Demolition and Construction.

All tree work will be conducted in line with policy and legislation requirements relating to wildlife. This includes the Wildlife and Countryside Act 1981 (as amended Countryside and Rights of Way Act 2000), the Conservation of Habitats and Species Regulations (amended EU exit 2019) and Statutory Notices under the Plant Health (Forestry) Order 2005. Dorset Council's Tree Policy will contribute to the Council's duty to conserve and enhance biodiversity, as required under the Natural Environment and Rural Communities Act 2006 and advocated in the Dorset Council Biodiversity Strategy amended 2010).

Planning applications for development on Council land where trees are affected should be accompanied by a BS5837:2012 (Trees in relation to design, demolition and construction) survey and an Arboricultural Impact Assessment. They will also be assessed under the Dorset Biodiversity Appraisal Protocol to ensure that all impacts on biodiversity (including those on protected species associated with trees such as bats which are a European Protected Species) and impacts on Ancient/Veteran/Notable trees are avoided, mitigated or compensated and that the mandatory requirement for 10% net gain is achieved.

Relevant local, regional and national planning policy and guidance which relates to trees include the following, and proposed development will be assessed against the following policies:

- National Planning Policy Framework 2019 (Chapter 15 – Conserving and enhancing the natural environment, particularly Para 175c on ancient and veteran trees and ancient woodland and Para 175a which sets out the biodiversity hierarchy).
- Section 197 of the Town and Country Planning Act 1990 (as amended) which places a duty on local authorities to include appropriate provision for the preserving and planting of trees.

Policy 4 – Tree Removal

Dorset Council operates a presumption in favour of retaining trees unless there is a sound arboricultural reason not to do so. Measures such as coppicing, pollarding and canopy reduction will be used to ensure that every effort is made to conserve and enhance biodiversity while safeguarding the public. This will particularly apply where a tree is Ancient, Veteran or Notable.

Trees will only be felled for sound arboricultural reasons such as:

- Dead, dying or dangerous
- Proven to be causing significant structural damage in subsidence claims
- Considered by the Arboricultural Team to be an inappropriate species for the location i.e. poplars or Robinia's in pavements
- When removal is required as part of an agreed management plan, or as an overall agreed improvement project. For example, where a scheme has a robust project plan and there has

been both public and Member engagement, or have been subject to the appropriate Planning process and assessment under the Dorset Council Biodiversity Strategy

Where a tree(s) is identified for removal an advanced notice(s) will be placed on the tree to inform the public, except where urgent and emergency works apply. The local councillor(s) will also be informed.

Policy 5 – Tree Planting

The Council will plant trees within its annual tree planting programme with regard to the ‘right tree for the right site’ and with the aim of achieving age and species diversification of its tree stock. Species selection will include, but not be exclusively, native species of value to wildlife in line with the Council’s Biodiversity Strategy.

The Council’s policy is to replace and where possible, increase the Council’s tree stock. To achieve this, the Council will fund the planting of approximately 300 street trees per annum. In addition, we will continuously work to secure additional external funding for tree planting.

Wherever appropriate, the Council will plant trees as part of its Climate Emergency response to help meet its carbon reduction targets.

Policy 6 – Tree Pruning

The following reasons will **NOT** constitute grounds for the pruning or removal of trees by the Council. However, if it is possible to improve the situation through general maintenance, this work will be carried out at the appropriate time as part of the cyclical maintenance regime:

- Obstruction of light and / or view
- Aphid honeydew, leaf fall, the dropping of fruits, flowers and seeds
- Renewable energy systems such as solar panels or wind turbines
- To improve satellite / digital television reception
- To clear telephone lines
- Roosting birds in a tree and their droppings
- Where a tree is perceived to be too large
- Allergies associated with trees, for example pollen and seed dispersal
- Someone willing to pay for the removal and replacement of a tree(s)
- Causing disturbance to pavements or kerbs (in such cases an engineering solution will be sought)

As a general principle, the Council will not create new pollards on street trees which have not been previously pollarded. However, this may be considered as a measure to prolong the life of the tree where the tree has high existing biodiversity or potential biodiversity.

An acceptable reason for pollarding a tree might be where a tree has been linked to subsidence and pollarding it is preferable to it being removed. Trees which have previously been pollarded will be re-pollarded every five years as appropriate.

Deadwood (standing or stacked alongside) will be retained on site wherever it is safe to do so for the benefit of wildlife.

Policy 7 – Damage to Council Owned Trees and Compensation

The Council will seek compensation from any external organisation, or individual responsible, for significant damage to, or removal of any council owned tree(s) to the value as calculated by the nationally recognised Capital Asset Value for Amenity trees (CAVAT) used by the Council.

This document will be revised from time to time in line with changes in the management of the Council's tree stock, related legislation and industry guidance documents.

Prepared by: Steve Maros – Arboricultural Manager

16th January 2021

APPENDIX 1

Recommended inspection frequencies for Council owned trees

Tree Locations	Recommended inspection frequency in years
Highways (urban)	3 (previously 5)
Highways (rural)	5 (previously 10)
DC schools	3 (previously 3)
Libraries	3 (previously 3)
Land around Council Buildings e.g. County Hall	3 (previously 3)
Cemeteries / Crematorium	3 (previously ad hoc)
Outdoor Activity Centres	3 (previously ad hoc)
Open Spaces	3 (previously ad hoc)
Country Parks	3 (previously ad hoc)
County Farms	3 (previously 12 – 18 months)

APPENDIX 2

Information required when making a subsidence claim against the Council

Subsidence claims made against the Council will need to provide the following information:

- *Plan, showing location of property and trees*
- *Age of property*
- *Depth and type of foundations*
- *Details of relevant property extensions*
- *Drainage details and location of other services*
- *Extent of damage*
- *Tree root data*
- *Soil and subsoil analysis*
- *Seasonal movement monitoring*
- *Evidence of live roots of the same family or species found below the level of the foundation depth.*
- *Soil moisture tests at varying depths to below foundation level.*
- *Evidence of desiccated soil.*
- *A geotechnical survey including trial pits and soil profiles.*
- *A structural report providing evidence of actual damage including crack monitoring records.*
- *Details of other vegetation within the theoretical zone of influence that is not easily visible from a public place.*
- *Level distortion survey*

APPENDIX 3

Highway Tree Management

Introduction

Street trees are a relatively recent introduction in England. Prior to the 19th century there were relatively few trees that were either planted or allowed to grow within the curtilage of the highway. For the purposes of The Highways Act 1980, the 'highway' was defined not just as the carriageway (the road surface), but the adjacent footway running from the kerb edge all the way to the back edge of the pavement area. It also includes footpaths and public rights of way maintained at public expense. Trees growing in the highway are usually the responsibility of the local highway authority and are managed and maintained just like any other element of the highway infrastructure that requires maintenance or replacement from time to time: lamp columns, bollards, kerb edging, signage, etc. The current statutory requirement is for tree branches to be a minimum of 5.2m above the carriageway and 2.3m above footpaths, although where they combine with cycleways 2.5m is more appropriate.

However, unlike other highway infrastructure trees do not remain static, they grow, enlarge over time, both above and below ground. They shed leaves and branches, and in some situations may fall over presenting a hazard to users of the highway. This growth and life cycle which may be perfectly benign in a natural setting is problematic when the tree interacts with the built infrastructure around it in a highway setting. Trees can cause maintenance issues for kerbs, footway paving, carriageway surfaces, adjacent shallowly founded structures (direct damage) and in certain conditions damage building foundations as well, when growing in a shrinkable clay soil (indirect damage). Despite all these issues, highway trees are a critical element in the overall canopy cover of the urban forest within towns in Britain. As such, they make a significant contribution in respect of visual amenity and the many aspects of ecosystem services they provide to people living in towns. Larger landscape scale trees provide the greatest overall benefits. When managing highway trees, this will be done in accordance with the guidelines in the Well-managed Highway Infrastructure guidelines (WMHI).

Engineered Highway Solutions

Unfortunately, it is often the larger trees, which, if not adequately maintained in the highway context, may cause the most issues for the built infrastructure in their immediate vicinity. However, there are a range of engineering and maintenance solutions that can easily be applied throughout the trees' life cycle that allow both the tree and the highway to mutually co-exist, each providing the benefits to society that are implicitly valued by residents and businesses in towns; safe, usable highways and a high quality, well managed and maintained urban forest.

Some examples, not exhaustive, are:

1. Use of flexible tree pit sizes, rather than relying on a small range of pre-specified dimensions.

2. Use of narrow kerb profiles to accommodate trunk flare and buttress roots.
3. Dispensing with kerb edging when possible in appropriate streets.
4. Use of bonded gravel in the tree pit to provide an inclusively accessible surface.
5. Use of tarmac inserts around the base of trees where the footway surface has become deformed due to root growth.
6. Use of flexible rubber crumb along pavements and as inserts where previously tarmac or paving has been deformed due to root growth.
7. Integrating tree pit locations into parking bays as kerbside buildouts.
8. Creating kerbside buildouts to accommodate tree growth or redirect pedestrian footfall.

Tree Maintenance Solutions

1. Root pruning of non-structural surface roots to accommodate the laying of new paving, tarmac inserts, rubber crumbing surfacing.
2. Root pruning of non-structural roots to accommodate relaying of kerb edging.
3. Placing barriers around trees to discourage parking on verges.
4. Regular pruning of the tree to control its water uptake and limit its root and trunk annual incremental expansion.

All of the above solutions will require the co-ordinated response and guidance of an experienced and qualified Arboriculturalist working closely with an experienced Highway Engineer. Some, such as the rubber crumb surfacing bring multi-purpose benefits in that larger areas of rubber crumb surfacing can act as a Sustainable Urban Drainage (SUD) element within the footway, by desynchronising flash flooding and providing additional available water to the tree itself.

Where there is potential for direct infrastructure damage as well as indirect foundation damage, the need for regular pruning of highway trees in particular can be difficult to justify to residents and incurs a cost. However, tree management and maintenance is a long term management activity and many tree managers take the view that when necessary, it is better to retain a large species, large landscape tree and its root system in situ, but maintained at a reduced size.

This is done in the expectation that at some future date due either to; a technical innovation that solves the issue of building subsidence, a change in climatic factors (increased winter rainfall rehydrating the soil sufficiently annually) or a cultural shift that means property owners tolerate minor cracking (as was the case prior to 1971 before mortgage lenders and insurers covered subsidence as an insured risk) the trees could be allowed again, to redevelop their larger canopies quickly if the worst case scenarios for climate change were realised in the 2050's to 2080's. Thereby providing a quick response to the need for increased canopy cover, restoring them at just the moment in time when they will be needed most and without the time lag and challenge of replanting from scratch.

There is a wealth of technical advice and information available across the relevant sectors that provide practical and comparatively low-cost methods of achieving the objective of permitting highly valued trees to exist within a well maintained and modern inclusive highway. These solutions will require effective communication to Elected Members and Managers, as well as to the public, as to why they are suitable and necessary for achieving good highway tree management practice.

Draft Swanage Town Council Tree Strategy – To consider adoption

The Draft Tree Strategy 2021 (Appendix 1) sets out the Council’s intentions regarding the stewardship of trees on Council owned or managed land and, in conjunction with Dorset Council’s Tree Policy 2021, sets out the framework within which management and decisions regarding trees will be made.

The Draft Tree Strategy sets out the Council’s approach with regard to:

- Tree inspections;
- Tree works;
- Tree planting;
- Partnership working, and;
- Site specific tree strategies.

Decision required

Whether to recommend to the Finance and Governance Committee the adoption of the Swanage Town Council Tree Strategy as set out in Appendix 1.

Gail Percival
Assets & Compliance Manager

November 2022

Draft - Swanage Town Council Tree Strategy**October 2022**

This strategy defines the intentions and actions of Swanage Town Council in respect of the stewardship of the Council's trees through planned maintenance and tree renewal programmes. The strategy is to be considered in conjunction with Dorset Council's Tree Policy for Council Owned Trees 2021, adopted by Swanage Town Council (insert date). These documents provide the framework within which management and decisions regarding trees will be made.

This strategy includes trees that are either owned or managed by the Council in parks, green spaces, footpaths, cemeteries, car parks, woods and other sites where trees exist. The tree policy and strategy will apply to the Peveril and Downs Local Nature Reserve, noting that the Management Plan for this location may contain more detailed and site-specific information.

Tree Inspections

The Council will ensure that an inspection of all trees is undertaken every 3 years by qualified arboriculturists. Inspections will provide the following information:

- Location map;
- Tree species (common name);
- Size (height and trunk)
- Age class;
- Condition
- Recommendations

In addition to the above the Council will visually inspect trees:

- As part of their day-to-day work;
- As a result of feedback from third parties regarding a specific tree(s);
- Following periods of extreme weather.

Tree works

Should the Council deem that works to any tree are necessary within the context of the tree policy, tree strategy and recommendations following inspection, an assessment will be made regarding how the work will be safely undertaken and by whom. The Council has and will continue to ensure, a proportion of team members are professionally qualified in pole pruning, cross cutting and felling trees. In addition, the Council will provide appropriate tools, on-going training and health and safety provision to ensure such works are undertaken safely and professionally.

Any assessment will consider the size, location, risks associated with the tree and the required works and the in-house resource available. Based upon this, a decision will be made to undertake the work directly or via engagement of a suitably qualified contractor. It should be noted that Council employees will not climb trees in order to undertake any works.

The Council will wherever possible recycle and reuse any arisings from tree works. This may include creating and retaining chippings, laying of branches to attract wildlife and collection of leaf mould.

Tree Planting

The Council has and will continue to commit to a programme of new tree planting annually. This will be undertaken within the context of the Tree Policy and will also take into account the following considerations:

- Mature height and spread;
- Site suitability;
- Retainment and extension of canopy;
- Disease resistance;
- Increasing the diversity of the Council's tree stock;
- Climate change, including increased potential for drought conditions;
- Access to enable early years watering and tending;
- Vulnerability to wind and vandalism.

When planting appropriate staking and soil enrichment will be undertaken. Details of the trees and locations will also be recorded and mapped in order to provide an asset record and ensure these are included in planned tree inspection routines.

Partnership Working

The Council recognises the importance of trees to individuals and groups and will seek to work in positive partnerships with others to support:

- Tree planting initiatives;
- Recognition of premium and ancient trees;
- The positive mental health and social value of trees.

Site-Specific Tree Strategies

There are several areas where site specific tree strategies are appropriate. These include, not exclusively:

- Beach Gardens;
- Day's Park;
- Godlingston Cemetery
- Northbrook Copse.

Tree strategies for these locations will be developed and be appended to the overall Swanage Town Council Tree Strategy. Site specific tree strategies will consider:

- Canopy cover (as a percentage of site area);
- Maturity, lifespan and condition of existing trees;
- Use of area;
- Opportunities to increase biodiversity.

Site specific tree strategies will enable improved financial budgeting for tree management based upon need.

This document will be reviewed at least annually and in conjunction with changes in relevant legislation and best practice.

Gail Percival,
Assets and Compliance Manager

October 2022

Swanage Town Council Trees and Plants Report 2022

In 2022 Swanage Town Council has purchased, and are in the process of planting, 37 trees. As with recent years, the Operations Team are continuing to focus on selecting a range of different species, including trials of several exotic species to reflect current and predicted weather conditions as a result of climate change. This is something we are proud of, and we believe we are at the forefront of Councils in doing this with several of these trees being the only specimens locally.

An example of some of the trees selected by the Council's Horticulture Specialist and planted by the team include:

- *Lagerstroemia indica* – common name 'crape myrtle'. Native to the Indian sub-continent.
- *Catalpa bignonioides* - common name 'Indian bean tree'. Native to south-eastern USA.
- *Koelreuteria paniculata* – common name 'golden rain tree'. Native to eastern Asia.
- *Liriodendron tulipifera* – common name 'tulip tree'. Native to USA.
- *Albizia julibrissin*- common name 'Persian silk tree' – Native to Asia and USA.
- *Acacia dealbata* – common name 'mimosa' – Native to Australia and the Mediterranean.

Other trees that we have planted in this, and recent years, include Liquid Amber, Honey Locust, London Plane, small-leaved Lime and Gingko Bilbao as well as more native varieties which include a range of oaks, birch, rowan, flowering pears and cherries, crab apple and blackthorns.

In 2022 the Council has also purchased around 150 perennial plants, which again have been selected for their drought resistance, attractiveness to pollinators and suitability for current and predicted climate conditions. These have been planted in a range of locations including the seafront, Day's Park and Beach Gardens. As well as increasing biodiversity, this will enable the Council to slightly reduce the numbers of summer bedding plants in certain locations, whilst retaining a colourful and attractive display of flowers that are welcomed by residents and visitors. Plans are also in place to reinvigorate beds in several locations by splitting and replanting existing plants.

As a trial, wildflower seeds and a range of wildflower plugs have been planted on the bank to the rear of Shore Road beach huts and we are excited to see how these may develop next year.

Action required

To note the content of this report.

Gail Percival - Assets & Compliance Manager
November 2022

To consider request for a Commemorative Tree to be Planted at Prince Albert Gardens

In June 2022 the Council received a request from Linda Welsh on behalf of the Platinum Jubilee Committee for an oak tree and plaque to be installed at Prince Albert Gardens to commemorate the late Queen's Platinum Jubilee 2022.

They requested this location as it was where most of the Platinum Jubilee Celebrations took place in Swanage and stated the tree plaque (natural slate, mounted on hardwood) would be inscribed as follows:

Queen Elizabeth 2nd
Platinum Jubilee Swanage
3rd June 2022

The tree and plaque would be funded by the Platinum Jubilee Committee and would be installed later this year. It is proposed that the precise location within Prince Albert Gardens be delegated to the Assets and Compliance Manager.

Decision required

To consider providing approval for a commemorative tree and plaque to mark the late Queen's Platinum Jubilee at Prince Albert Gardens, the precise location to be agreed by the Assets and Compliance Manager.

Gail Percival
Assets and Compliance Manager

November 2022